

State Aviation System Plan



MINNESOTA GO

Minnesota State Aviation System Plan

Overview | October 2023

Agenda

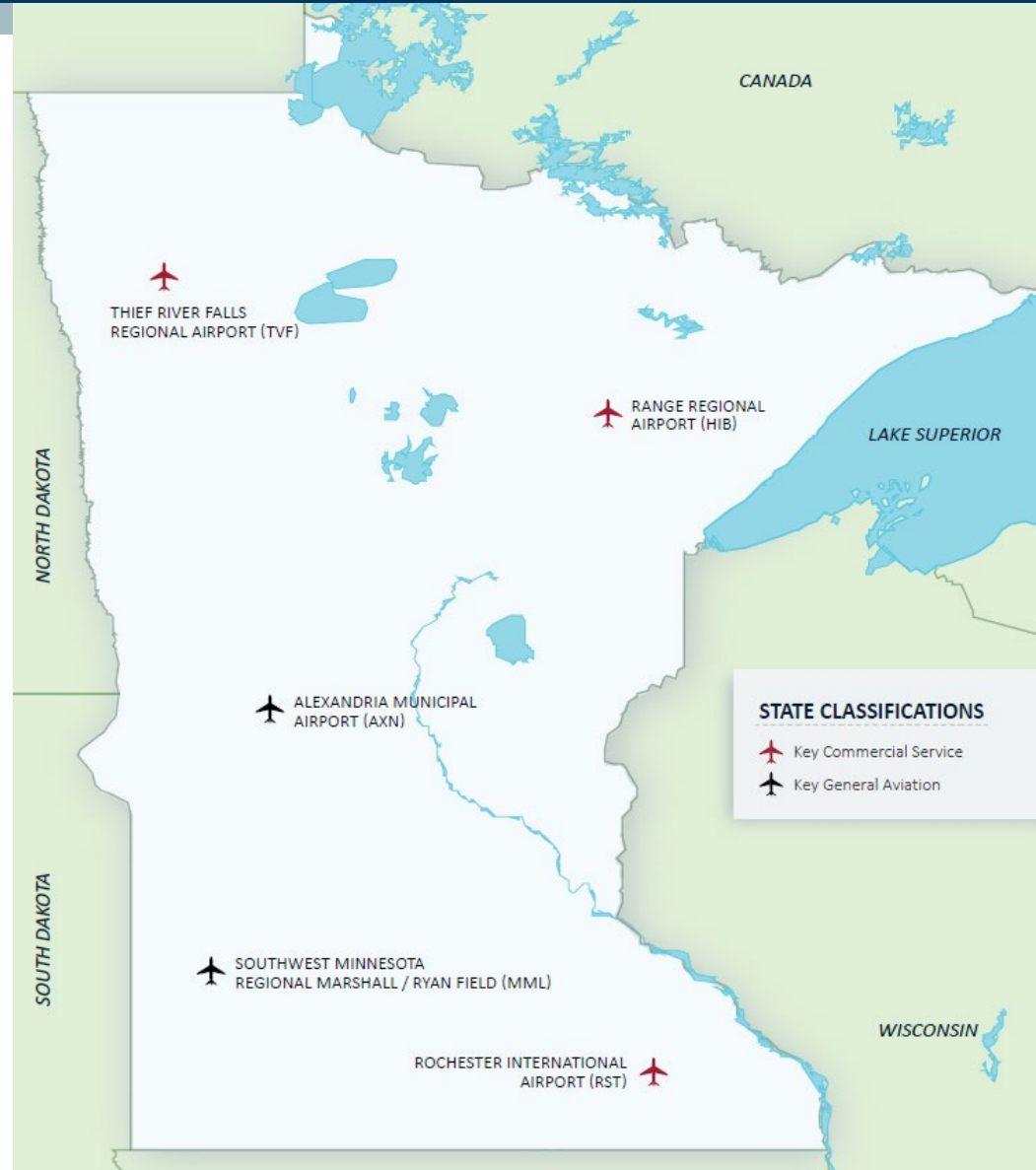
- Introductions
- System Planning Overview
- Intro and Phase I Validation
- Operations Counting and Forecasting
- System Performance and Cost Estimates
- Project Prioritization and HUB
- Hangar Availability and Funding
- Crosswind Runways
- Clear Zones



Airport Shown: Glencoe Municipal Airport (GYL)

MnSASP Implementation Meetings

- Five in-person meetings scheduled between October 16th – 26th
- Intended for all airport stakeholders (managers, sponsors, consultants, engineers)



State Aviation System Plan



MINNESOTA GO

System Planning Overview

State Aviation System Planning

Roadmap for future development in terms of type, extent, location, timeline, and cost that:

Identifies existing conditions statewide

Evaluates existing aviation system according to statewide goals

Determines statewide needs that align with state priorities

Develops recommendations and an implementation plan to provide direction and guidance in future decision-making

Relation to National and Local Planning

Relation to National and Local Planning

State system planning exists between national and local planning efforts

MnSASP



National

National Plan of Integrated Airport Systems (NPIAS)



Delivers state-specific insights to inform aviation development and funding decisions nationally.

Defines goals and recommendations to inform planning of future aviation development and investment.



Local

Master Plan, Airport Layout Plan (ALP), Transportation Planning

State Aviation System Plan



MINNESOTA **GO**

Introduction and Phase I Validation

Introduction



Phase I

- Assess Prior Efforts
- Analyze Trends
- Review Airport Classifications
- Define Objectives and Airport/System Metrics
- Establish Inventory Needs



Phase II

- Conduct Airport Inventory
- Evaluate Performance of State Aviation System
- Develop guidance for state focus areas
- Develop MnSASP Hub
- Calculate Future Investment Needs
- Publish MnSASP Deliverables
- Identify Potential Future Ancillary Studies



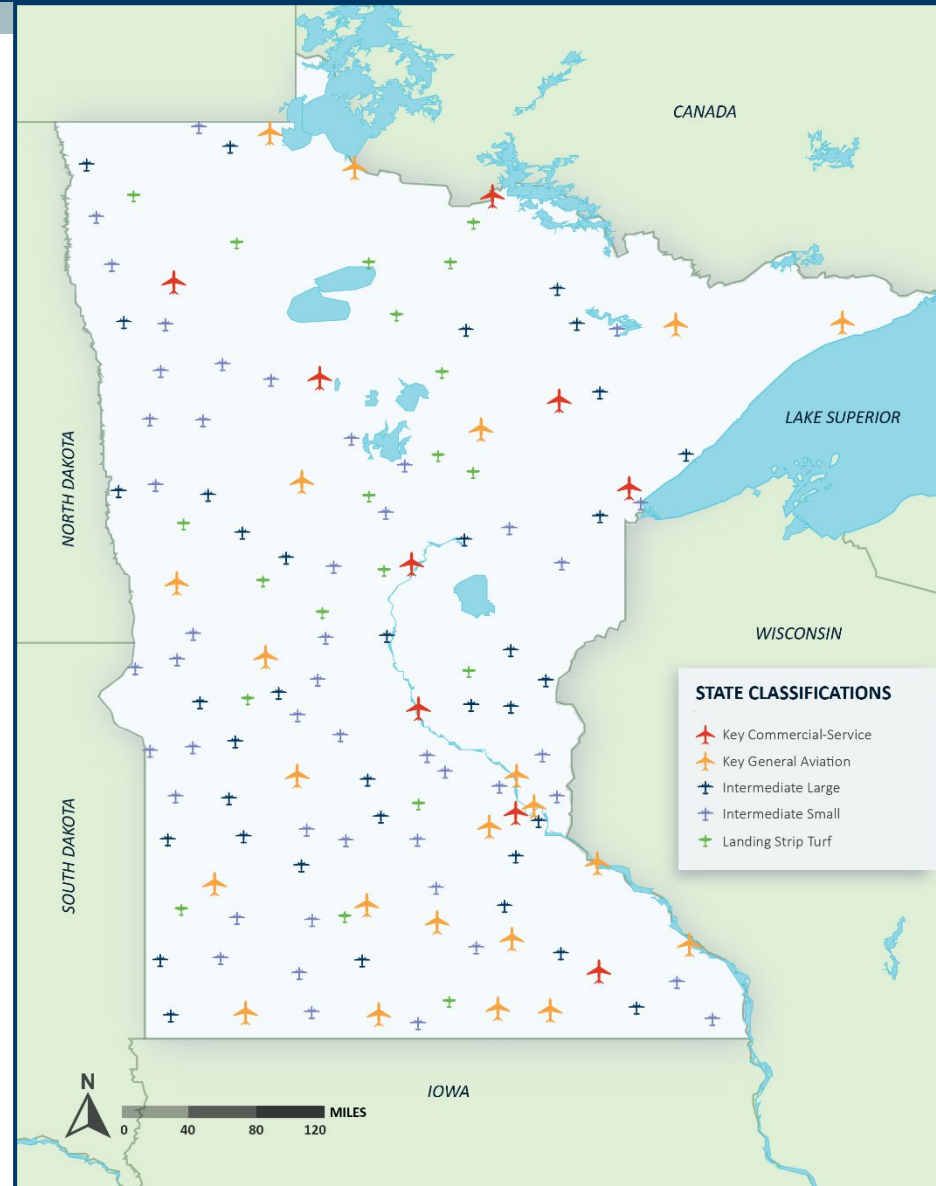
Potential Ancillary Studies

Grant Management / CIP Development

- Economic Impact Study (completed in 2019)
- Air Service
- Air Cargo
- Asset Management

Minnesota Airport System

- 133 airports in Minnesota state airport system
 - Publicly owned
 - Public-use
- 96 included in the National Plan of Integrated Airport Systems (NPIAS)



Objectives/Strategies

OBJECTIVES	SUMMARY	STRATEGIES
Open Decision-Making	Make transportation system decisions through processes that are inclusive, engaging, and supported by data and analysis.	<ol style="list-style-type: none">1) Outreach and Collaboration2) Disseminating Airport Activity Information3) Review of Funding and Selection Criteria
Transportation Safety	Safeguard aviation users and the communities the system travels through applying proven strategies to reduce fatalities and serious injuries for aviation.	<ol style="list-style-type: none">1) Approach Airspace Obstructions2) Clear Zone Policy3) Safety Initiatives
Critical Connections	Maintain and improve multimodal transportation connections essential for Minnesotans' prosperity and quality of life by strategically considering new connections that can maximize the social, economic, and environmental benefits in the state.	<ol style="list-style-type: none">1) Last-mile Connections2) Awareness and Promotion3) Community Connections

Objectives/Strategies

OBJECTIVES	SUMMARY	STRATEGIES
System Stewardship	Strategically build, manage, maintain, and operate all transportation assets using system data analysis, performance measures and targets, and achieving stakeholder needs.	<ol style="list-style-type: none"> 1) Technology Use 2) Airport System Workforce Promotion 3) Right-sizing the System 4) Airport Self-Sufficiency
Healthy Communities	Make fiscally responsible aviation system decisions that respect and complement the natural, cultural, social, and economic nature of the region and integrate land use and transportation to leverage public and private investments	<ol style="list-style-type: none"> 1) Airport Zoning Ordinances 2) Compatible Land Use 3) Unleaded Aviation Fuel
Climate Action	Advance a sustainable and resilient transportation system, enhance transportation options and technology to reduce greenhouse gas emissions, and adapt Minnesota's transportation system to a changing climate.	Following completion of Phase I, Climate Action was added as a new objective to the SMTP. As the SMTP was updated after completion of Phase I, no strategies were developed for Climate Action.

System Metrics

- Evaluate the performance of Minnesota's airports at the systemwide level
- Comprise various safety, planning, and service-related items indicative of the performance of the statewide system

- Adequate Approaches
- Pavement Condition
- Obstructions
- NAVAIDs
- Zoning
- Planning Documents
- A/D & Terminal Buildings
- Wind Coverage

System Metrics



Airport Metrics

- Evaluate each airport in the state aviation system based on state classification
- Comprise various facility, service, and administrative items that each airport should provide to optimally support the type and frequency of aviation activities that is typically being supported

- Primary Runway Width
- Primary Runway Lighting
- Primary Runway Approaches
- Taxiway Type / Width
- Weather Reporting
- NAVAIDs
- Ground Transportation
- Aircraft Storage
- A/D & Terminal Buildings
- Fuel
- Planning Documents
- Zoning / Clear Zones
- Minimum Standards

Airport Metrics



MINNESOTA GO

State Aviation System Plan



MINNESOTA GO

Operations Counting and Forecasting

Task Overview and Objectives

1

Baseline Operations:

Standardize methodologies to count operations at non-towered airports

2

Forecasts:

Develop general aviation (GA) operations forecasts at GA airports

3

Operational Thresholds:

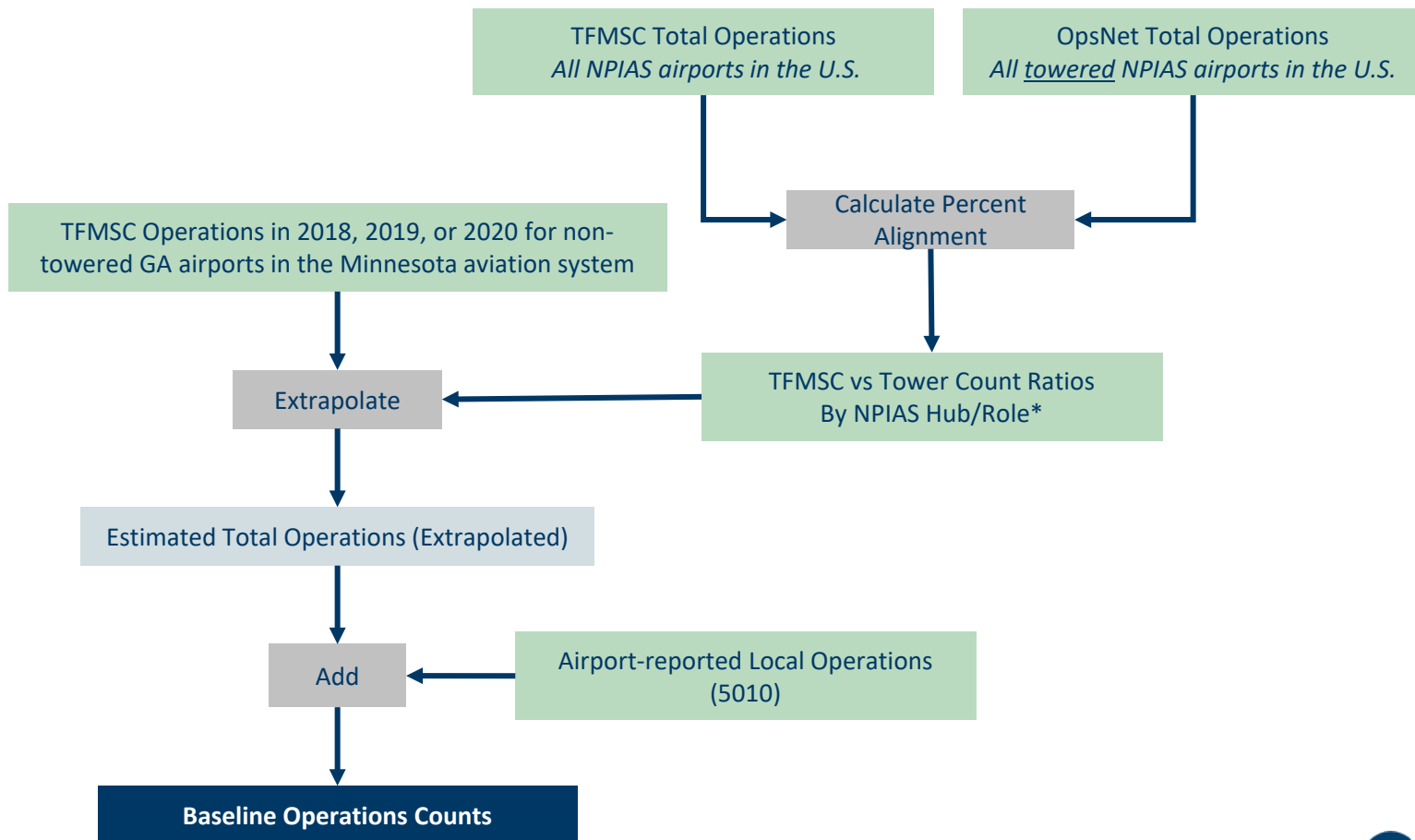
Identify thresholds triggering the need for additional aviation facilities and services



Task Complete



1. Baseline Operations



2. Develop Forecasts

Mixed Methodology Forecast:

Aligns primary drivers of aviation activity by state classification with anticipated future activity levels

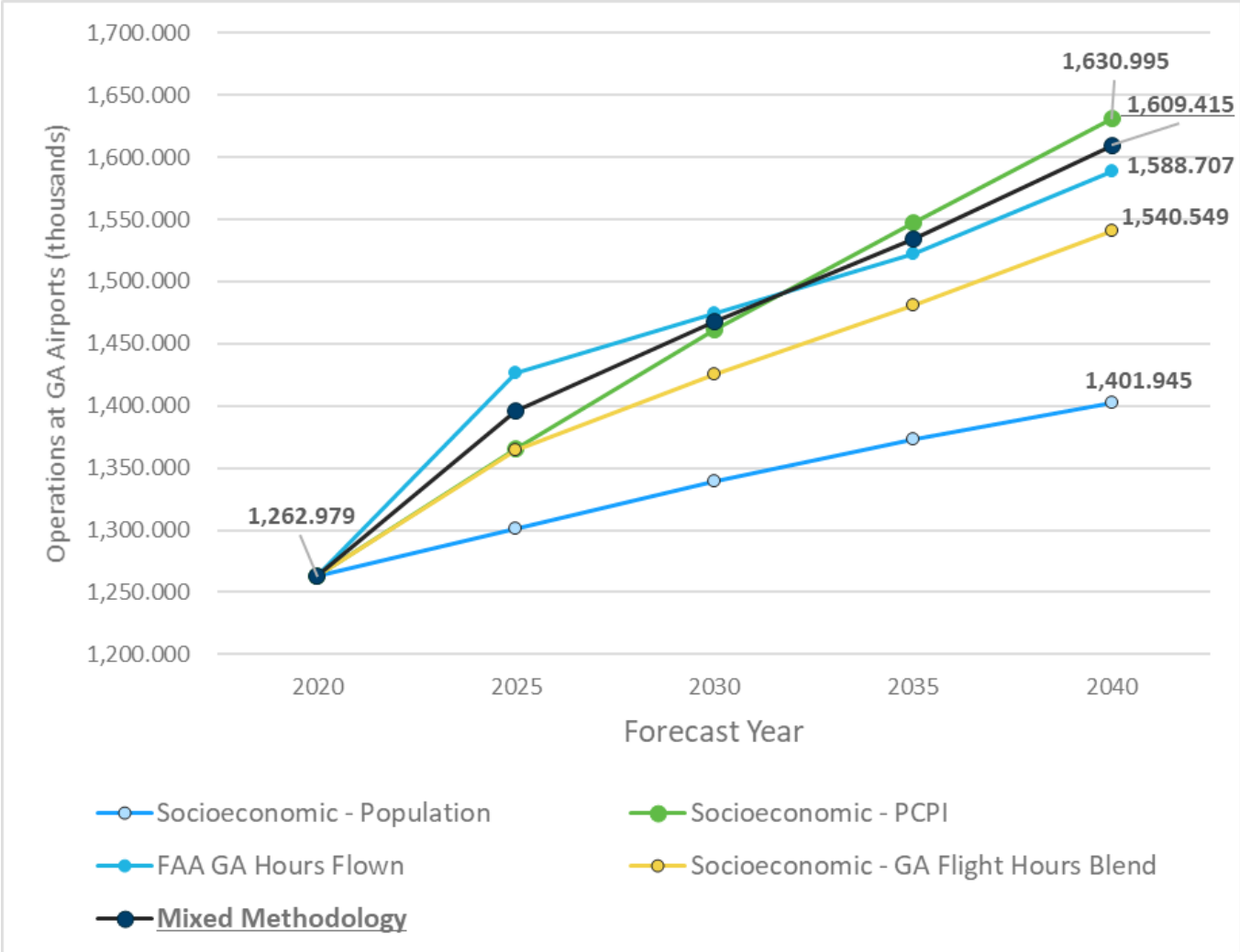
State Classification	Forecast Methodology
Key General Aviation	Per Capita Personal Income (PCPI)
Intermediate Large/Small	GA Hours Flown
Landing Strip Turf	Socioeconomic – GA Flight Hours Flown Blend

Statewide GA Forecasts by Methodology, 2020 - 2040

METHODOLOGY	2020	2025	2030	2035	2040	CAGR (%)
Socioeconomic – Population	1,262,979	1,301,620	1,339,446	1,373,232	1,401,945	0.52%
Socioeconomic – PCPI	1,262,979	1,365,524	1,461,753	1,547,517	1,630,995	1.29%
FAA GA Hours Flown	1,262,979	1,425,877	1,474,486	1,522,019	1,588,707	1.15%
Socioeconomic – GA Flight Hours Blend	1,262,979	1,364,340	1,425,228	1,480,923	1,540,549	1.00%
Mixed Methodology	1,262,979	1,396,408	1,467,756	1,533,989	1,609,415	1.23%

**Preferred methodology. Sources: Woods & Poole, 2021; FAA Aerospace Forecasts 2021 – 2041; Kimley-Horn, 2022*

Statewide GA Forecasts by Methodology, 2020 - 2040



- 1.29%
- 1.23%
- 1.15%
- 1.00%
- 0.52%

Note: Forecasts include 124 GA airports in the MN state aviation system.
 Sources: Woods & Poole, 2021; FAA Aerospace Forecasts 2021 – 2041; Kimley-Horn, 2022



3. Operational Thresholds

- Annual operations are one element airport planners use to justify additional development needs
- Operational thresholds (referred to as planning activity levels [PALs]) were established by state classification to inform the need for additional airport facilities and services

State Classification (GA Only)	Annual Operations to Trigger Additional Airport Facilities & Services		
	PAL 1 (LOW)	PAL 2 (MED)	PAL 3 (HIGH)
Key General Aviation	6,417	21,275	80,602
Intermediate Large	1,576	9,733	29,974
Intermediate Small	454	7,125	23,010
Landing Strip Turf	200	1,213	5,029

Sources: 5010 Airport Master Record, Various Years; FAA Traffic Flow Management System Counts (TFMSC), 2018 – 2020 (accessed May 2021); Kimley-Horn, 2021

Example GA PALs by State Classification

Metric	Targets by State Classification			
	Key General Aviation	Intermediate Large	Intermediate Small	Landing Strip Turf
PAL 1	<p>6,417 Operations</p> <p><u>Required:</u> ALP and MP updates at least every 10 years <u>Required:</u> Precision approach with minimums of ¾ mile to at least one primary runway end</p>	<p>1,576 Operations</p> <p><u>Required:</u> ALP and MP updates at least every 15 years</p>	<p>454 Operations</p> <p><u>Required:</u> ALP and MP updates at least every 15 years</p>	<p>200 Operations</p> <p><u>Required:</u> Visual approaches</p>
PAL 2	<p>21,275 Operations</p> <p><u>Recommended:</u> Precision approach with minimums of ½ mile to at least one primary runway end <u>Recommended:</u> 100LL and Jet A fuel</p>	<p>9,733 Operations</p> <p><u>Required:</u> Non-precision instrument approach with one-mile visibility or lower to at least one runway end</p>	<p>7,125 Operations</p> <p><u>Required:</u> Non-precision instrument approach with one-mile visibility or lower to at least one runway end</p>	<p>1,213 Operations</p> <p><u>Required:</u> ALP updates as-needed</p>
PAL 3		<p>29,974 Operations</p> <p><u>Recommended:</u> Approaches with vertical guidance (e.g., LPV) <u>Recommended:</u> 100LL <u>As-Needed:</u> Jet A</p>	<p>23,010 Operations</p> <p><u>Recommended:</u> Approaches with vertical guidance (e.g., LPV) <u>Recommended:</u> 100LL <u>As-Needed:</u> Jet A</p>	<p>5,029 Operations</p> <p><u>As-needed:</u> 100LL</p>

**Note: A complete matrix identifying project needs across all airport metrics, PALs, and state classifications are included in 2022 MnSASP Technical Report. Sources: MnDOT Aeronautics, 2021; Kimley-Horn, 2022*

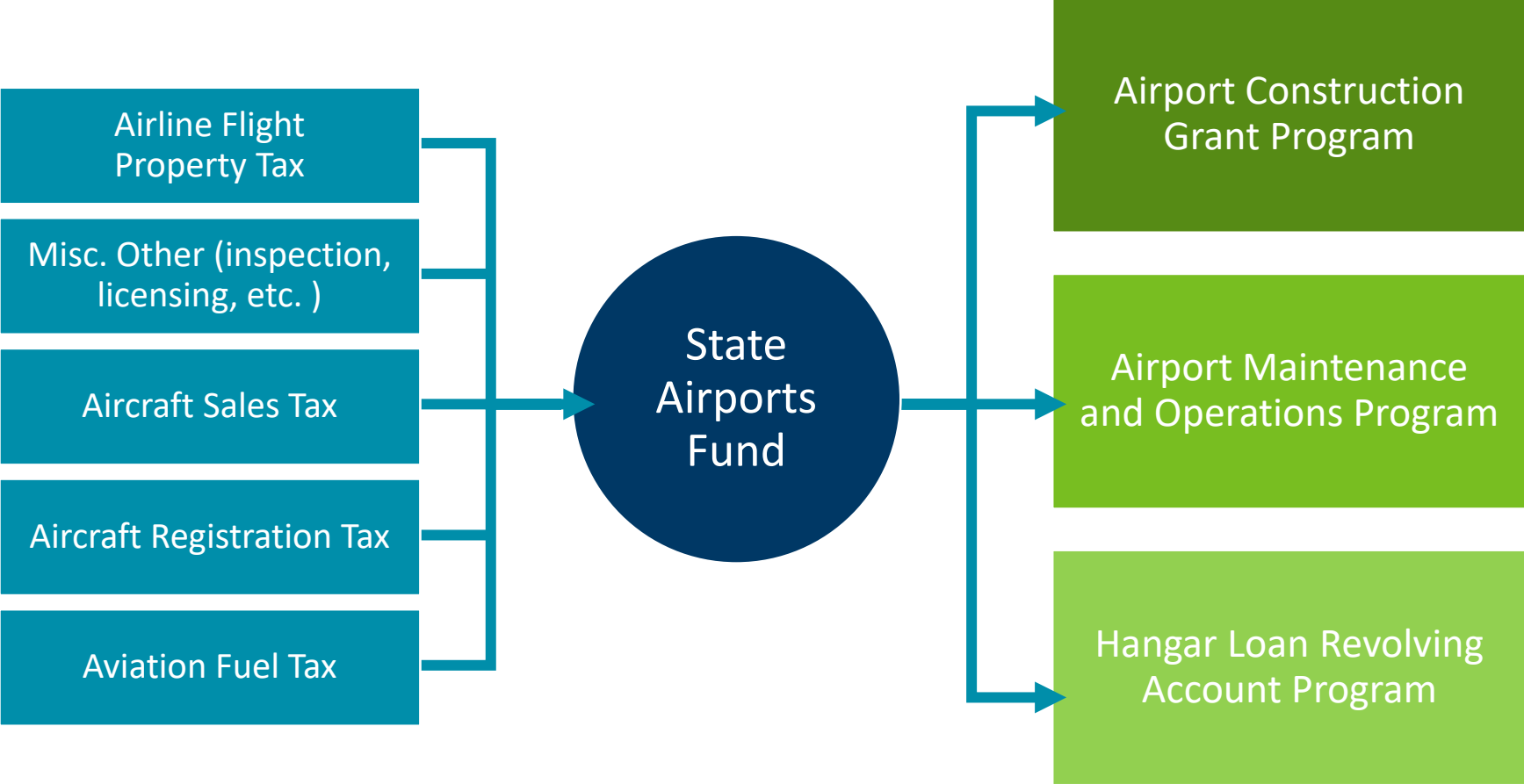
State Aviation System Plan



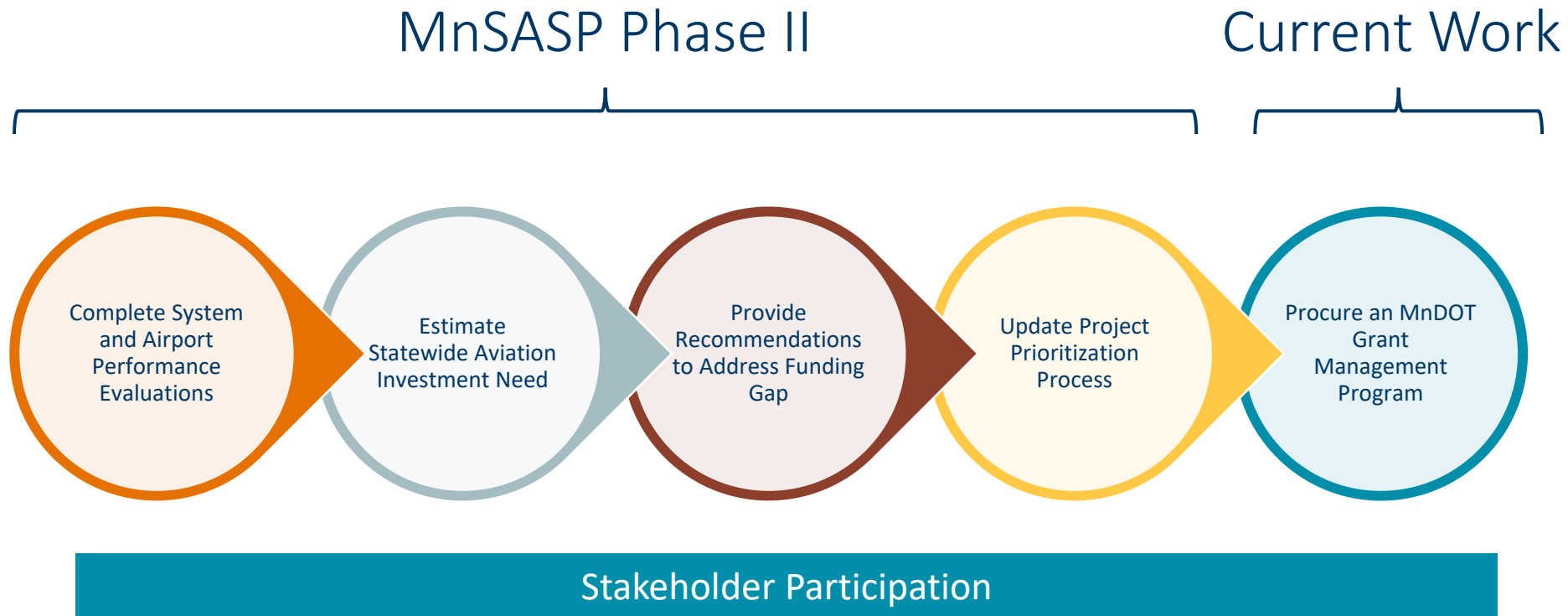
MINNESOTA GO

System Performance and Cost Estimates

State Airports Fund



Airport Funding Task



The MnSASP Phase II convened the Airport Funding Focus Area Working Group consisting of MnDOT staff, airports, engineers, and consultants. Follow-on tasks will solicit feedback from the Working group, Minnesota Council of Airports (MCOA), and Local Airline Service Action Committee (LASAC)

Airport and System Metrics*

- Primary Runway Width
- Primary Runway Lighting
- Primary Runway Approaches
- Taxiway Type / Width
- Weather Reporting
- NAVAIDs
- Ground Transportation
- Aircraft Storage
- A/D & Terminal Buildings
- Fuel
- Planning Documents
- Zoning / Clear Zones
- Minimum Standards

Airport Metrics



- Adequate Approaches
- Pavement Condition
- Obstructions
- NAVAIDs
- Zoning
- Planning Documents
- A/D & Terminal Buildings
- Wind Coverage

System Metrics



Minnesota Aviation Investment Need Components



MnSASP Project Needs

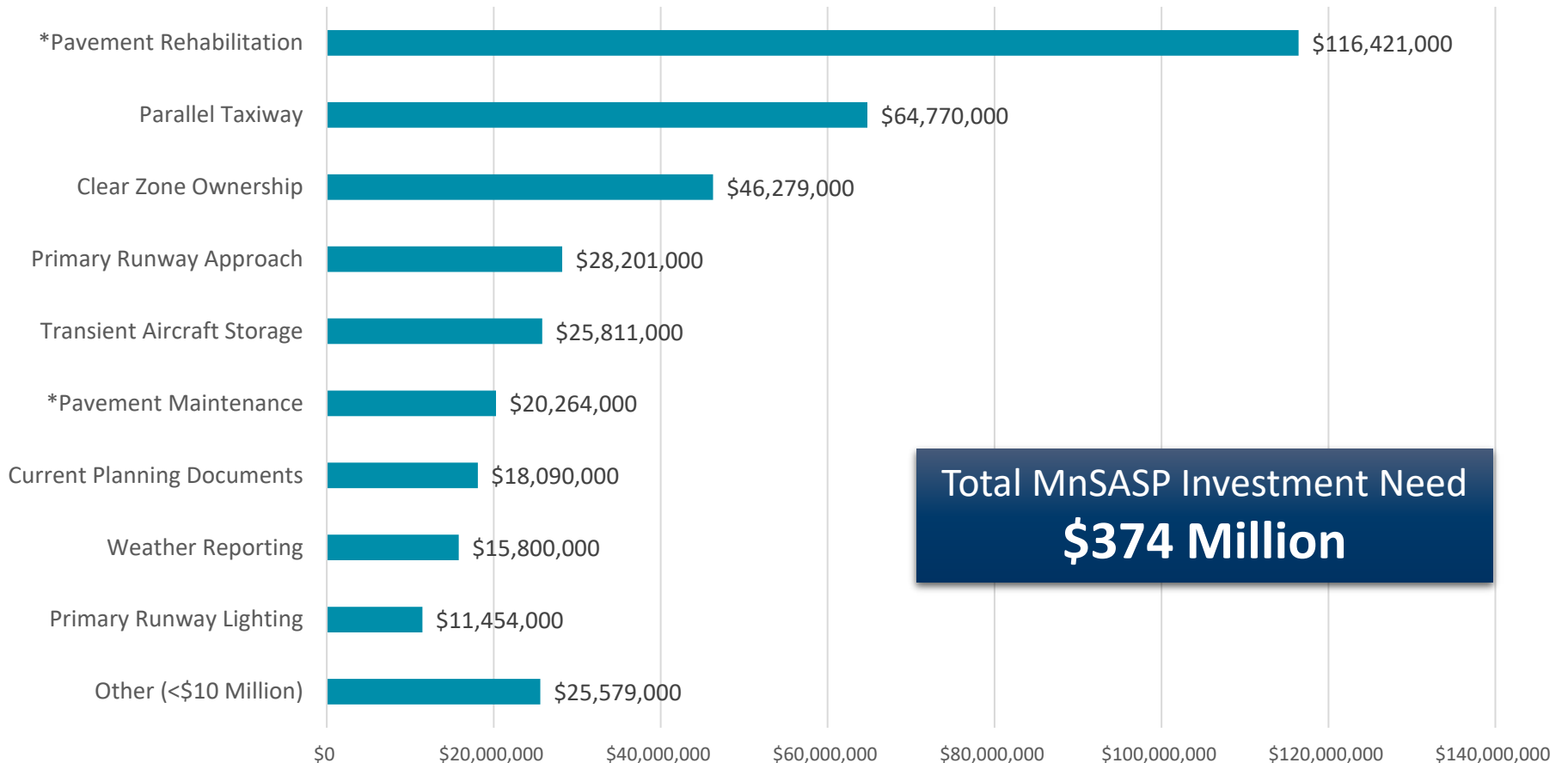
Pavement Maintenance & Rehab

MnDOT CIP

Total MN Aviation Investment Need*

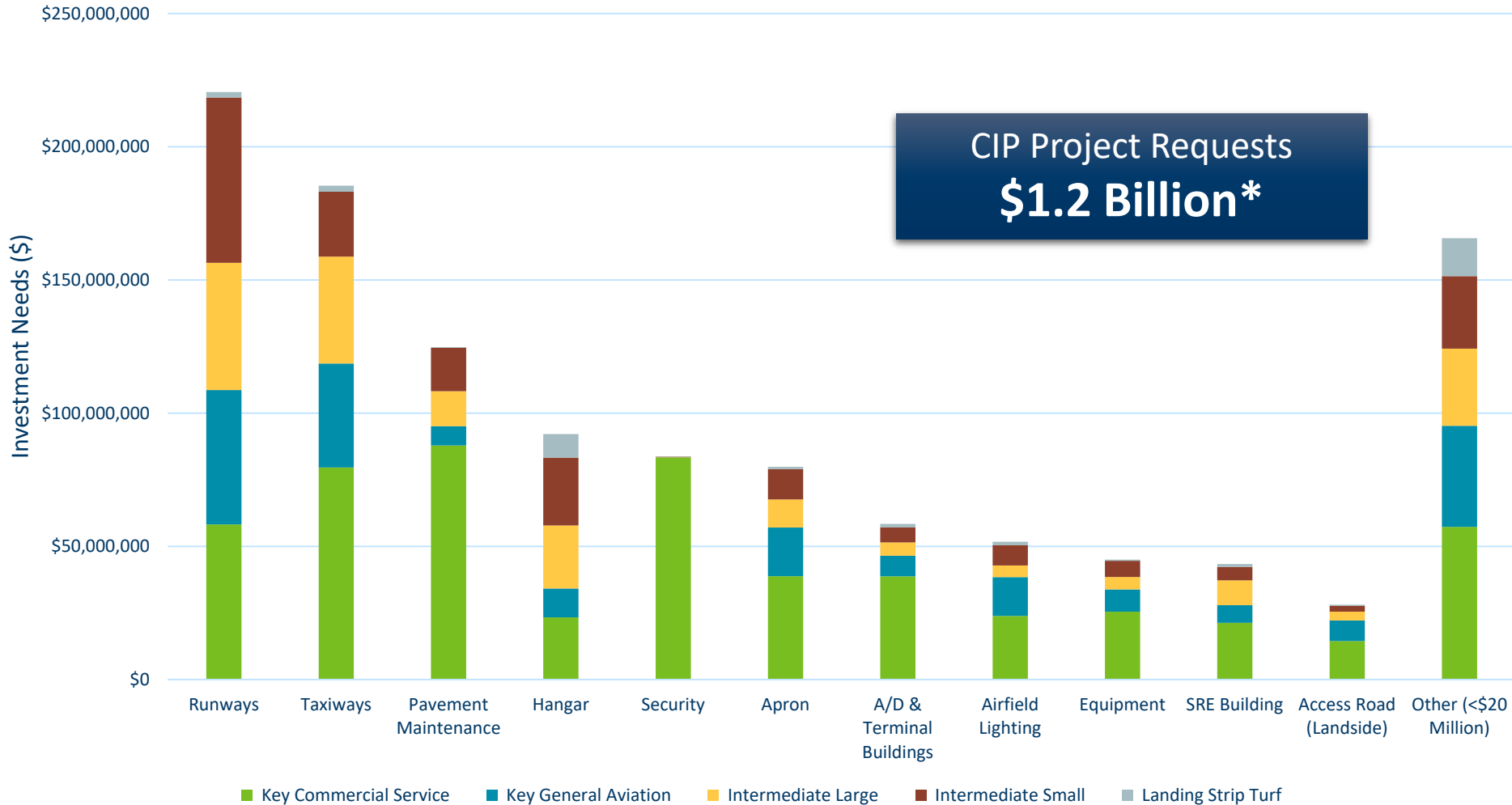
Total MnSASP Investment Need

Total MnSASP Investment Need (\$)



*Reflects five-year need as reported in the MnDOT Airport Pavement Management System

MnDOT CIP, 2020 - 2030



*Notes: All duplicate costs with the Total MnSASP Investment Need have been removed

Total Estimated Minnesota Aviation Investment Need

Investment Type ¹	Total Needs (\$)
Total Minnesota Aviation Capital Improvements	\$4.0 Billion
MnSASP Project Investment ²	\$374 Million
Statewide CIP Project Requests	\$1.2 Billion
MSP & MAC Reliever Airports ³	\$2.5 Billion
Maintenance & Operations (Estimated)	\$64 Million
NAVAIDs	\$15 Million
Total Minnesota Aviation Investment Need	\$4.1 Billion

Notes: (1) Duplicate project costs have been removed. (2) Includes airport pavement maintenance and rehabilitation needs. (3) 2022 – 2028 MAC CIP Program.

Investment Need vs. Available Dollars



The 2022 MnSASP reveals that Minnesota's airports could face a funding shortfall of \$3.1B over the next ten years unless additional investment is made into airports.

Note: The MN Aviation Investment Need likely under-represents capital improvement needs at airports administered by the MAC. The funding gap is anticipated to be significantly higher once these needs are accounted for.